

**Peninsula Corridor Joint Powers Board
Board of Directors**

**Bay Area Metro Center, 375 Beale St., 1st Floor, Yerba Buena Room, San Francisco, CA 94105
Minutes of June 5, 2025**

Members Present: Margaret Abe-Koga, Pat Burt, David J. Canepa, Shamann Walton, Monique Zmuda, Rico E. Medina (Vice Chair), Steve Heminger (Chair)

Members Absent: David Cohen, Jeff Gee

Staff Present: J. Baker, M. Bouchard, A. Brandt, J. Brook, S. Bullock, D. Covarrubias, C. Fromson, J. Harrison, M. Jones, M. Lee, O. Quintanilla Lopez, M. Tseng, L. Zhang, J. Zenk (City of San Jose)

1. Call to Order

Chair Heminger called the meeting to order at 9:00 am.

2. Roll Call

JPB Secretary Margaret Tseng called the roll and confirmed a Board quorum was present.

3. Pledge of Allegiance / Safety Briefing

Chair Heminger led the Pledge of Allegiance

4. Consideration of requests, if any, of Directors to participate remotely due to Emergency Circumstances – There were none.

5. Request to Change Order of Business – There was none.

6. Public Comment for Items Not on the Agenda

Aleta Dupree, Team Folds, commented on the SamTrans Pride resolution and Clipper 2.0.

Malcolm Robinson commented on the ease of using multimodal travel on transport systems outside the Bay Area.

Jeff Carter commented on distance-based fares.

7. Report of the Executive Director

Michelle Bouchard, Executive Director, provided the presentation that included the following:

- Continue to roll out safety program at grade crossings; successful installation of RailSentry at Broadway station has prevented track incursions; emergency drills conducted to ensure first responders sync with railroad
- Achieved 95 percent on-time performance. Long-range service vision. Guadalupe creek bridge project will lead to service changes in southern end of service territory

- Apprenticeship program presented to Technology, Operations, Planning, and Safety (TOPS) Committee. On path to introduce program for overhead line workers. Looking to expand throughout corridor for all crafts
- Service for special events bringing large amounts of riders
- Provided presentation and train tour to California Transportation Commission on May 15 with state and regional transportation leaders
- Anticipating grade crossing safety workshop, electric train tours at American Public Transportation Association (APTA) Rail Conference coming to San Francisco at the end of the month
- Two awards received from California Transportation Foundation and Construction Management Association of America for electrification program

The Board Members had a robust discussion and staff provided further clarification in response to the Board comments and questions, which included the following:

- Apprentice program introduced for overhead line workers – will become TransitAmerica Services, Inc. (TASI) employees

Public Comment

Aleta Dupree, Team Folds, commented on the electrification awards, Caltrain partnerships, and increasing ridership.

Jeff Carter commented on leadership on safety efforts, the apprenticeship program, the Board workshop survey, San Francisco Pride service, and the automatic passenger counter system.

8. Consent Calendar

8.a. Approval of Meeting Minutes for May 1, 2025

8.b. Appointment of the Citizens Advisory Committee San Francisco County Representatives

8.c. Appointment of the Citizens Advisory Committee San Mateo County Representatives

8.d. Appointment of the Citizens Advisory Committee Santa Clara County Representative

8.e. Authorize Contingent Budget Authority for Fiscal Year 2025 Operating Budget Increasing the Budget from \$238.1 Million to \$240.5 Million – *Approved by Resolution No. 2025-18*

8.f. Authorize the Submission of Grant Applications to the Regional Transit Connection Program (RTC) Program

8.f.i. Resolution to Support Caltrain's Application to the Cycle 1 Measure W Regional Transit Connection Program of San Mateo County Transportation Authority for an Amount of \$13,500,000 to initiate the Environmental Phase of the Redwood City 4-Track Station and Grade Separation Project – *Approved by Resolution No. 2025-19***

- 8.f.ii. Resolution to Support Caltrain's Application to the Cycle 1 Measure W Regional Transit Connection Program of San Mateo County Transportation Authority for an Amount Between \$5,000,000 and \$10,000,000 to Support Operating Funding for Increased Weekend Service** – Approved by Resolution No. 2025-20**
- 8.f.iii. Resolution to Support Caltrain's Application to the Cycle 1 Measure W Regional Transit Connection Program of San Mateo County Transportation Authority for an Amount of \$1,800,000 for a Station Safety and Access Assessment and Improvements in San Mateo County** – Approved by Resolution No. 2025-21**
- 8.f.iv. Resolution to Support Caltrain's Application to the Cycle 1 Measure W Regional Transit Connection Program of San Mateo County Transportation Authority for an Amount of \$1,000,000 for a First and Last Mile Station Access Planning Study in San Mateo County** – Approved by Resolution No. 2025-22**
- 8.g. Award a Contract to Kelly McNutt Consulting, LLC for On-Call Alternative Project Delivery Support Services for a Total Not-to-Exceed Amount of \$6,228,400 for a Five-Year Term* – Approved by Resolution No. 2025-23**
- 8.h. Award Contracts to Cooperative Personnel Services; gothamCulture LLC; and The Consulting Team for On-Call Coaching and Leadership Development Services for a Total Not-to-exceed Amount of \$350,000 for a Five-Year Base Term, with Two Additional One-year Option Terms for \$140,000* – Approved by Resolution No. 2025-24**
- 8.i. Award Contracts to AppleOne, Inc.; SearchPros Staffing, LLC; and Tellus Solutions, Inc. for On-Call Temporary Staffing Services for an Aggregate Total Not-to-Exceed Amount of \$1,250,000 for a Five-Year Base Term, with up to Two Additional One-Year Option Terms for an Aggregate Not-to-Exceed Amount of \$500,000* – Approved by Resolution No. 2025-25**
- 8.j. Authorize Execution of Contracts and Amendments for Information Technology Hardware, Software, Licenses, Maintenance Services and Professional Services, and Technology-Related Products and Services, Through Piggyback Contracts and Cooperative Purchasing Programs up to an Aggregate Not-to-Exceed Limit of \$3 Million for Fiscal Year 2026* – Approved by Resolution No. 2025-26**
- 8.k. Accept Statement of Revenues and Expenses for the Period Ending March 31, 2025**

Motion/Second: Medina/Zmuda

Ayes: Abe-Koga, Burt, Canepa, Walton, Zmuda, Medina, Heminger

Noes: None

Absent: Cohen, Gee

Public Comment

Aleta Dupree, Team Folds, commented on the chairmanship of the JPB Citizens Advisory Committee (CAC) and Caltrain funding.

9. **Guadalupe River Bridge Replacement Project - Approved by Resolution No. 2025-27**
- a. **Approve Revised Project Budget and Schedule and Funding Plan**
 - b. **Approve Contract Change Order with Walsh Construction***
 - c. **Authorize Amendment 7 to Contract No. 19-J-P-073 with HDR Engineering, Inc. for Engineering Consultant Design Services***
 - d. **Authorize Execution of Agreement with VTA in connection with Bus Bridge Services for the Construction of the Guadalupe Bridge Replacement Project****
 - e. **Award Single Source Contract to Troutman Pepper Locke LLC to Provide Legal Services for the Guadalupe River Bridge Replacement and San Francisquito Creek Bridge Replacement Projects***

Sherry Bullock, Program Director, Caltrain Modernization Program, provided the presentation that included the following:

- All permits will be received by June 15 - start of construction day
- Request Board approval of budget, change order, bus bridge agreement, contract for legal services
- Project updates since May 1 – permits, Environmental Protection Agency (EPA) compliance, construction
- Project schedule per season
- Project risks and mitigations: change order includes \$4 million risk allowance; additional \$4.5 million contingency to cover unknown risks
- Estimated cost breakdown at completion
- Change order with Walsh Construction; extend HDR Engineering Consultant Design Services, Troutman Pepper Lock LLC contracts
- De-energizing Tamien Station, replacing with Santa Clara Valley Transportation Authority (VTA) bus bridge; providing staff at stations for wayfinding
- Oversight at project and program level – monthly progress reports to Board, regular updates to TOPS Committee

The Board Members had a robust discussion and staff provided further clarification in response to the Board comments and questions, which included the following:

- HDR Engineering, Inc. contract awarded October 2022, original builder
- Successful partnership with VTA coordinating bus bridges
- Timing of transfer from Diridon to southbound diesel service
- Cost overrun concerns - design is complete, contingency plans in place, program leadership changed to identify gaps in delivery, more transparency in holding Caltrain accountable to taxpayers

Director Walton left the meeting at 9:56 am.

- Projects to be deferred – not deferring projects crucial to safety, closely managing State of Good Repair (SOGR) program
- Weekend shutdowns and alternatives

Public Comment

Roland commented three bridges were needed.

Adina Levin commented project approach could help Clipper 2 project progress.

Motion/Second: Zmuda/Abe-Koga

Ayes: Abe-Koga, Burt, Canepa, Zmuda, Medina, Heminger

Noes: None

Absent: Cohen, Gee, Walton

10. Amend and Increase the Fiscal Year 2025 Capital Budget from \$169,118,158 to \$236,809,163 and the Guadalupe River Bridge Replacement Project Budget from \$63,698,593 to \$171,389,598 - Approved by Resolution No. 2025-28

Oscar Quintanilla Lopez, Director, Budgets and Financial Analysis, provided the presentation that included the following:

- Sources to fund the cost increase and deferrals of capital projects
- Working with county transportation authorities to secure additional funding, then seek formal Board approval summer/fall 2025

Motion/Second: Medina/Abe-Koga

Ayes: Abe-Koga, Burt, Canepa, Zmuda, Medina, Heminger

Noes: None

Absent: Cohen, Gee, Walton

Item 16.b was heard before Item 11.

11. Adopt Fiscal Year 2026 Proposed Operating Budget and Fiscal Years 2026 and 2027 Proposed Capital Budgets - Approved by Resolution No. 2025-29

Dave Covarrubias, Deputy Chief Financial Officer, provided the presentation that included the following:

- Operating budget sources trends over time, measure contributions stopped with passage of Measure RR
- Exhaust external funds by Fiscal Year (FY) 2027
- Uses: proposals to reduce or defer expenses; reductions in labor and non-labor expenses
- Capital budget – added projects since preliminary budget, strategic initiations of 10-year capital improvement plan, maintain core service and SOGR
- Sources – some risk in SOGR at federal level
- Operating and capital risk mitigation; sunseting fuel hedging program

The Board Members had a robust discussion, and staff provided further clarification in response to the following question from Director Medina regarding concerns if forecasted ridership growth does not reach 10 percent.

Public Comment

Aleta Dupree, Team Folds, commented on fare evasion, electricity costs, and fare increases.

Motion/Second: Zmuda/Medina

Ayes: Abe-Koga, Burt, Canepa, Zmuda, Medina, Heminger

Noes: None

Absent: Cohen, Gee, Walton

Director Canepa left the meeting at 10:53 am.

12. Authorize the Executive Director to Execute a Reimbursement Agreement with the San Mateo County Transit District for the Peninsula Corridor Joint Powers Board's (JPB) Share of Furnishing, Information, Communications, and Technology (ICT) Infrastructure, and Other Costs in Connection with Relocating to 166 N. Rollins Road in Millbrae, California -**

Approved by Resolution No. 2025-30

Li Zhang, Chief, Rail Commercial and Business Development, provided the presentation that included the following:

- Provide SamTrans assurance that Caltrain will pay once services and purchases for Caltrain fulfilled
- Proposes including \$3.6 million in savings from project closeout

The Board Members had a robust discussion, and staff provided further clarification in response to the following question from Director Medina regarding proposal coming in under original estimate; staff to provide regular progress updates to Board.

Motion/Second: Heminger/Medina

Ayes: Abe-Koga, Burt, Zmuda, Medina, Heminger

Noes: None

Absent: Canepa, Cohen, Gee, Walton

13. Receive State and Federal Legislative Update and Consider Positions on Legislation: Assembly Bill 810 (Irwin) and Senate Bill 545 (Cortese)

Jason Baker, Director of Government and Communication Affairs, provided the presentation that included the following:

- House passed reconciliation bill; White House released budget proposal for Fiscal Year (FY) 2026
- Executive Order targeting sanctuary cities on Caltrain corridor: Menlo Park, Mountain View, San Jose, and San Francisco
- Governor's May revised budget does not include \$2 billion for transit
- Senate Bill (SB) 79 – staff tracking for transit-oriented development (TOD) projects
- Assembly Bill (AB) 1372 – regenerative braking is now a two-year bill; still working through legislature; staff working to obtain reimbursement

- SB 30 – prevent transfer or sale of diesel locomotives – had amendments to allow some categories of locomotives to be transferred
- SB 63 – August 11 is new County opt-in deadline
- SB 545 – recommend support for high-speed rail economic opportunity study
- AB 810 – changed to a two-year bill – no action recommended

The Board Members had a robust discussion and staff provided further clarification in response to the Board comments and questions, which included the following:

- Governor’s budget cuts
- Support of SB 545 – proposed by Senator Cortese, supportive of projects along corridor – needs further discussion before supporting
- Extension of cap and trade (cap and invest) program – essential to secure new funding

The Board made no motion to consider positions on AB 810 (Irwin) and SB 545 (Cortese).

Public Comment

Aleta Dupree, Team Folds, commented on the uncertainty of state and federal funds, AB 1372, and SB 30.

Roland spoke in opposition to AB 1372 and commented on energy storage.

Adina Levin commented on calls from Move California organizations and allies to reverse the claw back of state funding and Caltrain’s past support of SB 63.

Aaron Posternack spoke in support of SB 63 and sales tax contributions to Caltrain funding.

Katherine Dumont, Menlo Park, spoke in support of Caltrain’s position on SB 63 and commented on federal and state budget cuts.

14. Accept Recommended Diridon Station Alternative and Diridon Program of Projects for Environmental Review

Marian Lee, Consultant, Rail Administration, and Jessica Zenk, Deputy Director, Department of Transportation, City of San Jose, provided the presentation that included the following:

- Significant redevelopment opportunity
- Oversight provided by Steering Committee since 2024
- Community engagement – led by City of San Jose
- Project vision set in 2020
- Recommended alternative based on two years of research
- Existing station design limits future development
- Future station – proposed realignment of VTA light rail station; retail operations, connection to future Bay Area Rapid Transit (BART) station
- Program of projects outside station will enhance station project

The Board Members had a robust discussion and staff provided further clarification in response to the Board comments and questions, which included the following:

- Projected increase of daily trips based on high-speed rail, doubling of Caltrain service, Concerns around projected increase of daily trips based on high-speed rail, doubling of Caltrain service, and BART being added
- Projections up for discussion every year

Motion/Second: Abe-Koga/Heminger

Ayes: Abe-Koga, Burt, Zmuda, Medina, Heminger

Noes: None

Absent: Canepa, Cohen, Gee, Walton

Public Comment

Roland spoke in opposition to the proposed station design.

Jeff Carter expressed concerns about the design having only two platforms for Caltrain, and requested a breakdown of the \$100,000 by county.

15. Receive Proposed Changes to Long-Range Service Vision Update

Melissa Jones, Deputy Director, Policy Development, provided the presentation that included the following:

- Policy originated out of the business plan
- Core service vision – eight Caltrain trains and four high-speed rail trains per hour per direction; expanded service beyond core service vision – high-growth scenario
- Caltrain service vision also important for Caltrain's partners
- Removing language on expanded growth of service on corridor – reduce planning, design, and construction costs; resources are now more constrained
- Develop new service vision for next decade and upgrade rail corridor use policy and TOD policy

The Board Members had a robust discussion and staff provided further clarification in response to the Board comments and questions, which included the following:

- Unrealistic service plan – further market analysis needed due to shifting ridership base
- Plan provides clarity for high-speed rail and projects external to Caltrain along corridor
- Reduce cap to eliminate unnecessary banking of land for four-tracking

Public Comment

Aleta Dupree, Team Folds, commented on Caltrain's limited capacity, high-speed rail, number of trains per hour, and the risk of over-investing.

Roland commented on Monterey service.

Adrian Brandt commented on the difficulty of predicting future demand, mode share change, and preserving right of way.

Jeff Carter commented on having a more conservative service vision and BART service duplication.

Adina Levin spoke in support of the capital program, funding of passing station in Redwood City, level boarding, and service frequency with high reliability.

16. Reports

16.a. Report of the Citizens Advisory Committee – Adrian Brandt, Chair, provided the report, which included the following:

- Service vision update– preserve right of way, flexibility to accommodate future growth
- Marketing plan overview
- Public comment on increased weekend service
- Staff report on sustainability award, regenerative braking, Clipper 2 readers, new automatic passenger counters (APCs) being evaluated

16.b. Report of the Chair - Chair Heminger reported:

- Governance Ad Hoc Committee report-out: member agency contributions, managing agency role, impact of California Public Employees Retirement System (CalPERS) requirements on debt, salary ordinance, and employment policies
- SB 63 working through Legislature - authors of SB 63 expect JPB member agencies to reach agreement on allocation of Caltrain's anticipated deficit among member agencies by mid-August; Ad Hoc Committee proposing formula for member agency contributions
- Circulate a term sheet to Board and stakeholders

The Board Members had a robust discussion and staff provided further clarification in response to the Board comments and questions, which included the following:

- Member agencies have not contributed since Measure RR adoption; Ad Hoc Committee has attempted to reconcile member agencies' obligations to contribute; Caltrain will require additional funding sources, including member agency contributions as set forth in Joint Powers Agreement
- Largest ridership percentage is in Santa Clara County
- Board work collaboratively to make system work and provide service
- Distribution will be based on net operating deficit based on all-day boardings

Public Comment

Roland commented on tax measure funding and the cost of the proposed VTA bus bridge.

16.c. Report of the Local Policy Maker Group (LPMG) - Chair Burt reported on the following:

- Received presentation on service vision
- Update on corridor crossing strategy

16.d. Report of the Transbay Joint Powers Authority (TJPA) - The item was deferred.

17. Correspondence – Available online.

18. Board Member Requests – There were none.

19. Date/Time/Location of Next Regular Meeting: Thursday, August 7, 2025 at 9:00 am at via Zoom and in person at the San Mateo County Transit District, Bacciocco Auditorium, 2nd Floor, 1250 San Carlos Avenue, San Carlos, CA.

Chair Heminger noted the Board of Directors special meeting to be held on July 23.

20. Adjourn – The meeting adjourned at 12:24 pm.