Receive Update on Project Budget, Contract Capacity, and Funding Plan Increase for Guadalupe River Bridge Replacement Project Construction Contract 22-J-C-032

JPB Board Meeting May 1, 2025





Guadalupe River Bridge Project Overview

Critical Safety Project

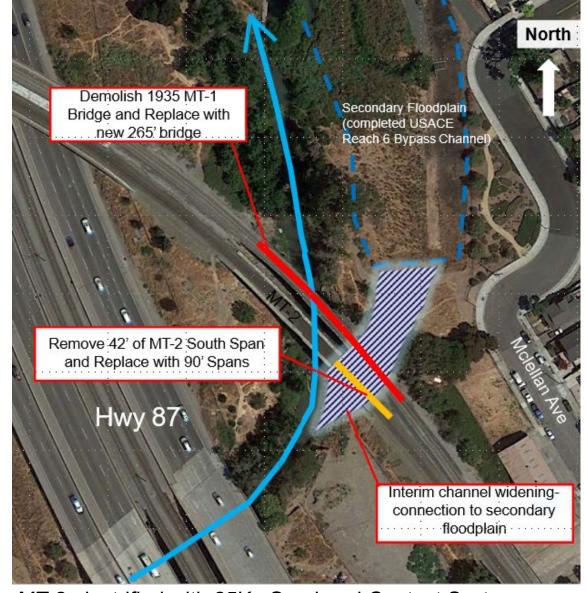


- The Guadalupe Bridge serves as a gateway to the Peninsula for Transit and Freight.
- When both tracks were in operation, approximately 16,200 trains (Caltrain, Union Pacific, Amtrak and ACE) traveled across the bridges yearly.
- Annually, thousands of people and significant resources carried by freight depend on these bridges.
- Today, only one bridge is operational. The project will replace the Northbound bridge (MT1) and extend and seismically upgrade Southbound bridge (MT2)



Bridge Project Scope

- Replace Northbound (MT-1) with new longer bridge (265 ft). Current Bridge is wood trestle built in 1930s.
- Extend existing Southbound (MT-2) span and south abutment (complete)
- Improve Southbound (MT-2) seismic resiliency (In Progress)
- Interim channel widening to reduce erosion and risk to bridge structures, passenger, and freight rail services
- On-Site Mitigation & Monitoring and Off-Site Mitigation Plan



MT-2 electrified with 25Kv Overhead Contact System
MT-1 to remain non-electrified

Calibration

Caltrain River Bridge Replacement and Extension



Northbound (MT-1) 1935



Northbound (MT-1) 1935; Southbound (MT-2) 1990



Urgency of Project



- Deteriorating structural condition of 1935 trestle
- Previous challenges with structure fire requires constant attention
- Seismic upgrades required
- Concerns for bridge scour and bank failures
- High flow velocity and associated bank failures during storm events threaten the integrity of the bridges
- Multiple emergency repair/stabilization projects since 2008 to address bank erosion threatening to undermine abutments at northbound tracks (1935) and southbound tracks (1990)
- Replacement Project will also reduce flow velocity and erosion.



Project Updates



Project Updates

- Working at multiple levels with relevant resource agencies to obtain amended permits
- Issued Limited Notice to Proceed (LNTP) to be prepared for the June 15 construction period, pending permitting progress. This cost is at risk.
- Organization Improvements to address previous challenges:
 - Replaced Caltrain project executive and added additional experienced Caltrain staff to the construction and environmental teams
 - Replaced contractor personnel and on-call construction management personnel
 - Completed lessons learned and implementing process changes
 - Developed the Project Readiness Report
 - Independent third-party organization review with recommendations for improvement
 - Significantly increased engagement with permitting agencies
 - Executive Oversight Committee (goal continue to improve overall process, accountability and delivery execution)



Permitting and Construction Complexities

- Caltrain coordinating with multiple federal, state, and local agencies to secure the permits
 - Including: FTA, Caltrans, USACE, RWQCB, CDFW, NOAA, NMFS, and SCVWW.
- Each agency plays a role in reviewing environmental, waterway, habitat, and construction impacts—making this a very **complex permitting effort.**
- Building a new bridge over a river and sensitive habitat area is complex, especially when constructing around utilities, third-party assets, and electrified infrastructure.
- Careful sequencing of construction has been implemented to minimize/avoid service
 disruptions, maintain safe operations & freight movement, while also following strict permit
 conditions, like no night work.

These constraints significantly limit when and how we can build, making the work slower and more complex.



Project Progress – Balanced Decision-Making

- Over the past several months, staff have been working to make balanced decisions.
- Balanced decision-making required engagement with key entities and "data"

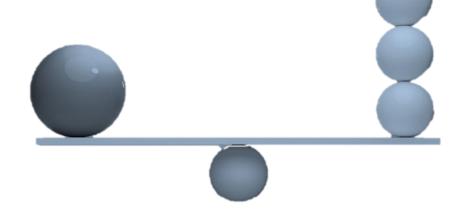
Environmental considerations

Safety and operational resiliency

Customer experience and service continuity

Freight considerations

Construction readiness



Safety of operations and staff

Schedule impacts

Cost impacts

Funding availability

Customer and freight impacts

What-if Scenarios to resume in 2025 vs 2026



Result of Staff Efforts, to Date:

- Positive trend in engagement with permitting agencies and improved comment review and responses to ensure permits being issued in early May.
- Successful negotiation and collaboration with contractor on productivities to avoid third dry season construction, minimized construction cost increase.
- Finding scarce off-site mitigation areas in support of required Mitigation requirements
- Decision on Tamien Service change to maximize Construction windows
- Project reset and onboarding experienced project staff to manage and delivery the work
- Ongoing training to be ready for Construction in June 2025
- Developed Project Funding plan that provides a path to completing the project

Calira

Decision Making Matrix

Start Building 2025 (Recommended) Funds needed to complete (funded) HMMP – additional \$12M financial risk for off site Start Building 2026 Start Building 2026 Start Building 2026 (Not Recommended but may result if Funds needed to complete (funded) disturbance of sensitive habitat and starts mitigation efforts for full functionality MT1 Restores use of bridges faster just Caltrain but UP, ACE, CC Prolongs environmental disturbance of sensitive habitat and delays mitigation efforts of out 2 bridges passenger implications of out 2 bridges passenger imp		Costs / Funding Plan	Environmental	Safety and Operational Resiliency	Passenger and Business Continuity
Start Building 2026 additional funds needed to complete (Not Recommended but may result if permits are not received) additional funds disturbance of sensitive of out 2 bridges passenger impossible	t Building 2025 commended)	funds needed to complete (funded) HMMP – additional \$12M financial risk for	disturbance of sensitive habitat and starts mitigation efforts	seismic upgrades of MT2 and replacement for full functionality	Bus bridge will require some localized passenger impact. Restores use of 2 bridges faster for not just Caltrain but also UP, ACE, CC
	t Building 2026 Recommended may result if nits are not	additional funds needed to complete (unfunded and greater uncertainty in market) HMMP- additional	disturbance of sensitive habitat and delays mitigation efforts / increases potential	•	Bus bridge requires some localized passenger impact. Prolongs less efficient access for key tenants

^{*} Pending issuance of permits and final agreement with stakeholders

^{**} Estimated amounts in an uncertain market

HMMP Plan and Risks

- Habitat Mitigation & Monitoring Plan (HMMP) required to offset environmental impacts:
 - Multiple agencies review and comment on HMMP
 - It includes on site mitigation, off site mitigation and regional habitat plan
- Staff requires more time to review HMMP with Regional Water Quality Board
- Conservative estimate, additional mitigation costs: \$12M*
- Continued area of focus, will have staff recommendations how best to proceed
 - Likely will seek conditional approval permit to commence construction and finalize HMMP in parallel of which will provide more time to refine
 - Will include updated HMMP estimate in budget request



^{*} Additional mitigation cost not included in current revised remaining cost to complete project

Cost / Schedule Mitigation & Re-Baseline Process

Key Drivers

- Permit approval and conditions
 - Change in sequencing and means and methods based on permit conditions/restrictions (e.g. night vs. daytime work, non work zone)
 - General requirements (ex. Dewatering)
 - Habitat Mitigation & Monitoring Plan (onsite and offsite, adaptation)
- Time extension: Prolonged duration of construction and mitigation work
- Current uncertainty in market (tariffs, labor, inflation, etc.)
- Project management cost and additional monitoring



Cost / Schedule Mitigation & Re-baseline Process

Mitigation Efforts:

- Extending work outside of the dry season (working behind sheet piles)
- Active Treatment Systems to replace Passive treatment system
- Independent cost estimating (ensure appropriate negotiation info)
- Commercial negotiations with contractor for a global reset (settling past change orders, and forward pricing the remainder of the works) including detail risks and mitigation reviews.
- Power down OCS to maximize work window to ensure productivities
- Additional field environmental compliance monitors on the ground
- Independent Executive Oversight Committee (meet twice a week)



Funding Direction

- Resources align with costs for 2025 (assuming permits obtained as applied)
- Funding Trade-offs for the additional \$106 Million required to complete project
 - Member agency systemwide contributions, redirected to the project
 - Federal SOGR funding, redirected to the project
 - Deferral of several capital projects (e.g. enterprise asset management)
 - Capital Reserve
- Continue to refine costs
- If 2026 Construction Funding plan is unfeasible based on current available sources



Tamien Station Temporary Service Changes

- Staff analyzed options to provide service while expanding the available construction work windows
- Recommendation: Deenergize localized track to provide uninterrupted work windows.
- Impacts to only Tamien Station (~210 daily weekday & ~60 daily weekend riders)
- Starting June 16, 2025, with expected eight-month duration and potential limited weekend impacts in the future

	South County Connector Service between Tamien and Diridon	Electric Train Service at Tamien	Replacement Bus Service between Tamien and Diridon
Weekdays	 4 Morning Northbound Trains 6:35a - 8:14a departures 4 Evening Southbound Trains 4:28p - 6:28p arrivals 	None	~Every 30-40 minutes 5:35a - 11:55p
Weekends	None	None	~Every 30 minutes 6:35a - 11:55p

Note: One weekday morning train and two weekday/weekend evening trains will not be served by replacement bus service



Customer Communication

Web/Mobile

- Landing Page Notice
- Caltrain Mobile App Alert
- Social Media
- Nextdoor.com

Stations/Onboard

- Station Signage
- Train Seat Drops
- Station Ambassadors
- Onboard/Station announcements
- Press Release
- Coordination with City Communication Staff





Current Staff Actions and Next Steps

- Critical Safety Project, funding trade-offs necessary
- Current schedule highly dependent on permits / agreements
 - Frequent meetings with Executive and Senior Level Management with Zipper Approach
 - Weekly meetings staff level
- Be construction ready in 2025
 - Mobilization anticipated and Limited Notice to Proceed (LNTP) issued
 - Continue staff training on best practices and site-specific considerations
- Continue working with permit agency to finalize HMMP (on-site and off site)
- Complete Project Re-Baseline Budget and Funding Plan
- Message riders and communicate with local communities May 2025
- Continued commitment to safety of public, staff and contractors; steward of the environment



May TOPS Committee and June Board Action

- Finalize package for approval at May TOPS / June Full Board
 - Approve Revised Project Budget and Schedule and Funding Plan
 - Approve Global Reset Contract Change Order with Walsh Construction
 - Approve VTA Bus Bridge Agreement
 - Approve HDR Contract Amendment
 - Approve Troutman Pepper Locke LLP Contract Amendment



FOR MORE INFORMATION

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