

Agenda for Today



Making it Happen: Options for Caltrain Service Over the Next Decade

CalMod: Improved Service in the 2020s

Going beyond CalMod

Ridership Forecasts (2020-2030)



Work in Progress & Next Steps

**Caltrain** 



What is the Caltrain Business Plan? What Addresses the future potential of the railroad over the next 20-30 years. It will assess the benefits, impacts, and costs of different service visions, building the case for investment and a plan for implementation.

Why Allows the community and stakeholders to engage in developing a more certain, achievable, financially feasible future for the railroad based on local, regional, and statewide needs.



## What Will the Business Plan Cover?

#### **Technical Tracks**



#### Service

- Number of trains
- Frequency of service
- Number of people
- riding the trains
  Infrastructure needs to support different service levels



#### Business Case

- Value from investments (past, present, and future)
- Infrastructure and
- operating costs
  Potential sources of revenue



#### **Community Interface**

- Benefits and impacts to surrounding communities
- Corridor management strategies and
- consensus buildingEquity considerations
  - Equity considerations



#### Organization

- Organizational structure of Caltrain including governance and delivery approaches
- Funding mechanisms to support future service



#### Timeline Winter 2019-2020 July 2018 - July 2019 October 2019 Fall 2019 Spring 2020 Ο Adoption of Rounding Out the Vision Completion of Development and Implementation Long-Range and Evaluation **Business Plan** Service Vision Planning of Growth Scenarios **Caltrai**

#### Remaining Technical Analysis Making it Happen

With a 2040 Service Vision adopted, what will the next 10 years look like for Caltrain? What are the key actions and steps we need to focus on next?

Additional technical and policy analysis is underway to focus on what Caltrain can achieve over the next decade and they key near term steps and work that will be needed to make it happen



Building towards the Vision with service concepts for initial electrification and options for growth and investment through 2020s



Accompanying financial projections and funding plan



Identification of a program of key planning, policy and organizational next steps



### Remaining Technical Analysis Rounding Out the Vision

With a 2040 Service Vision adopted, how can Caltrain "Round Out" its vision for the future?

Additional technical and policy analysis are underway with a focus on areas that that were highlighted as important through stakeholder outreach and help complete the picture of the railroad Caltrain hopes to become



Analysis of connections to other systems & station access options



Equity analysis & focus on making Caltrain accessible to all



Review of funding options and revenue generation opportunities to support the Vision



# Making it Happen

## Caltrain's 2040 Service Vision

Trains per Hour,	Peak: 8 Caltrain + 4 HSR
per Direction	Off-Peak: Up to 6 Caltrain + 3 HSR
Stopping Pattern	Local / Express with timed transfer in Mid Peninsula
Travel Time,	61 Min (Express)
STC-Diridon	85 Min (Local)
New Passing	Millbrae, Hayward Park-Hillsdale, Redwood City area,
Tracks	Northern Santa Clara County, Blossom Hill
Service Plan Description	<ul> <li>Local and Express trains each operating at 15- minute frequencies with timed cross-platform transfer at Redwood City</li> <li>All trains serve Sales For Transit Center</li> <li>Trains serve Capitol and Blossom Hill every 15 minutes and Morgan Hill and Gilroy every 30 minutes</li> <li>Skip stop pattern for some mid-Peninsula stations</li> </ul>





## Getting to the 2040 Vision

The "path" of milestone service improvements and investments used in initial Business Plan work was based on a simplified version of the existing plans of Caltrain and its partner agencies





# Key Questions for the Next Decade

What is the potential market demand for Caltrain service over the next 10 years – how can we grow to satisfy it?

Which benefits of the 2040 Service Vision could Caltrain deliver before 2030?

- How can we use the initial electrified system (CalMod) to deliver near-term service benefits and best meet market demand?
- How could we improve service further through subsequent incremental investments?







## **Understanding Demand**

Daily ridership demand for Caltrain service will likely exceed 90,000 passengers in the next decade. This growth is driven by several factors:



#### Latent Demand

Improving Caltrain service and increasing capacity will make Caltrain more appealing for a wider range of trips



#### Population and Employment Growth

Station areas will add over 100,000 new residents and employees within ½ mile of Caltrain stations, a ~30% increase over existing

## Improved Connectivity

New connections like the Central Subway will extend Caltrain's reach







## 2020s Outlook – South of Tamien

#### **Unmet Demand**

Capitol and Blossom Hill have large populations that are underserved by Caltrain, while Morgan Hill, San Martin, and Gilroy have comparatively lower demand.

#### **Operational Constraints**

Under the current agreement with Union Pacific, Caltrain can add up to two additional roundtrips to Gilroy to reach five trips per day. There is limited flexibility in when these trips can be added without affecting mainline service.

Two of these roundtrips could be extended south to Salinas subject to further planning and agreement by both the Caltrain Board and Union Pacific.





Potential 2020s Demand by Station B Highest Ridership Potential >4,000 Daily Riders 9 Moderate Ridership Potential 2,000 – 4,000 Daily Riders 13 Lower Ridership Potential <2,000 Daily Riders

4th & King 22nd Street Millbrae Redwood City Palo Alto Mountain View Sunnyvale San Jose Diridon Bayshore South San Francisco San Mateo Hillsdale Menlo Park California Ave San Antonio Lawrence Santa Clara

Broadway Burlingame Hayward Park Belmont San Carlos Atherton Tamien Capitol Blossom Hill Morgan Hill San Martin Gilroy	San Bruno
Burlingame Hayward Park Belmont San Carlos Atherton Tamien Capitol Blossom Hill Morgan Hill San Martin Gilroy	Broadway
Hayward Park Belmont San Carlos Atherton Tamien Capitol Blossom Hill Morgan Hill San Martin Gilroy	Burlingame
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Capitol Blossom Hill Morgan Hill San Martin Gilroy	Tamien
Blossom Hill Morgan Hill San Martin Gilroy	Capitol
Morgan Hill San Martin Gilroy	Blossom Hill
San Martin Gilroy	Morgan Hill
Gilroy	San Martin
	Gilroy



## **Train Capacity and Crowding**



Caltrain provides approximately 3,800 seats per direction per peak hour today, which will increase to 4,144 with electrification.
 With standing room, Caltrain's hourly capacity peak hour capacity will increase from about 4,500 passengers per direction today to 5,400 with electrification, assuming even distribution of passengers between trains.



## How Can we Improve Service and Meet Market Demand Using CalMod?

The electrification of the Caltrain service between San Francisco and San Jose provides a transformative, near-term opportunity to improve service.

With this investment, Caltrain can begin delivering many, but not all, of the service improvements described 2040 Service Vision while also attempting to keep pace with growing market demand.

While CalMod provides an overwhelming improvement to the system as a whole we will still need to make choices about which service benefits and improvements we prioritize – there are tradeoffs



## Building Blocks of Service Planning: Mainline Stopping Patterns

Local 80 Minutes Connects all stations regardless of demand

Skip Stop or Zone 70-75 Minutes Varied patterns connect some stations with higher demand

Express 60-67 Minutes Connects a few stations with highest demand



**Analytical Approach:** Combinations of Skip Stop, Zone, and Express patterns were evaluated for peak service. While local service is part of the 2040 Service Vision, it is not yet viable during peak hours due to infrastructure and fleet limitations.

## Building Blocks of Service Planning: Travel Time vs. Frequency

#### **Reduce Travel Times between Major Stations**

- Minimize stops to save a few minutes in travel times for many passengers
- Demand in growing markets continues to be underserved

#### **Increase Frequency at More Stations**

- Add stops and keep travel times about the same
- · Serve more demand in growing markets



**Analytical Approach:** Service concepts tend to prioritize improving frequency over travel time given recent and projected growth patterns along the Caltrain corridor.

## Building Blocks of Service Planning: Standardization vs. Customization

#### Standardized Schedule

- Repeating clockface patterns
- Symmetrical in both directions
- Typically communicated as "lines" (eg the "A Line")

#### **Customized Schedule**

- Complex patterns that may vary by time of day
- May not be symmetrical in both directions
- Typically communicated as individual train numbers

#### Each Line 2x per Hour





**Analytical Approach:** Concepts developed focus on standardized, bi-directional schedules to create a more user-friendly experience and facilitate coordination with the region's larger transit network.

## Building Blocks of Service Planning: Combining Service Patterns

#### **Mixing Different Service Patterns**

- Passengers choose between different train types
- Demand can be concentrated on some very crowded trains, while other trains may be half empty

#### **Similar Service Patterns**

- Train types are broadly similar in terms of overall stopping structure and time between major stations
- Demand is more evenly distributed between trains helping maximize overall throughput



Analytical Approach: Both parallel and differentiated service patterns have been considered.



## **Introducing Four Service Concepts**



## **Service Concept Evaluation Metrics**



- I. Travel Time
- II. Maximum Wait Time

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#### 2 - Capacity Metrics

- I. Crowding
- II. Ability to Support Ridership Growth



- I. Internal Connectivity
- II. External Connectivity

**Cal**train

## Summary – Comparison to Existing Service

Metric	Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Travel Time	Similar	Similar	Similar	Similar
Maximum Wait Time	Slightly Better	Slightly Better	Slightly Better	Better
Throughput Capacity & Crowding	Slightly Better	Slightly Better	Similar	Better
Able to Support Significant Ridership Growth	Partially	Partially	No	Yes
Internal Connectivity	Similar	Similar	Similar	Similar
External Connectivity	Slightly Better	Slightly Better	Slightly Better	Better

## Summary – Comparison to Existing Service

Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Similar	Similar	Similar	Similar
Slightly Better		Slightly Better	Better
Slightly Better	Slightly Removed fromilar		Better
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Similar	Similar	Similar	Similar
Slightly Better	Slightly Better	Slightly Better	Better
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## **Service Frequency Improvements**

To aid in comparison, all of the service concepts have been developed using a *uniform* set of *illustrative* frequency assumptions (eg there is no difference between concepts in the number of stops a specific station receives)



## **Illustrative Service Levels**

Service levels shown *are illustrative*. Final service planning and schedule development for CalMod will involve consideration of additional data and public input and may include considerations related to:



Current Market Demand and Ridership Patterns



t Approved Station Area Growth



Station Access and Connectivity Opportunities



Social Equity and Geographic Equality



Transportation Demand Management Policies



# Illustrative Peak Period Service Levels by Station (Mainline)







## **Service South of Tamien**

Caltrain will increase service to Gilroy to four roundtrips per day. Passengers from south of Tamien would have a one-seat ride to major stations and a transfer at Diridon Station to reach minor stations.

Arrival and departure times would be similar to today, with one later AM train and one later PM train. Service may be extended to Salinas, pending key agreements and funding, adding about one hour to travel times.



## Off-Peak and Weekend Service

With electrification, Caltrain has the opportunity to increase off-peak and weekend service levels to better meet corridor demand.

However, operational and financial constraints may affect what kind of service Caltrain is able to provide and when.

#### Goals

- Increase Caltrain's market share during off-peak and weekend periods
- Offer competitive travel times between major stations
- Provide a legible schedule transition between peak and off-peak (Two Zone with Express concept has some advantages in this regard)
- Maintain flexibility to accommodate construction and maintenance windows



## Implementation Process and Next Steps

This analysis has been developed to provide updated concepts for how the investments currently being made as part of CalMod can be used to serve market demand and begin delivering some of the key benefits of the 2040 Service Vision

Preferred concepts shown will be used to continue planning for various aspects of CalMod implementation and launch of electrified service in 2022.

#### Developing a Final Service Plan for CalMod

- Preferred Service Concepts shown are illustrative and are intended to help advance analysis and planning
- As the PCEP approaches completion, Caltrain will undertake a supplemental planning process to determine the final 6tph schedule that the railroad will operate – this will include;
  - Selecting the ultimate concept or "style" of service to be operated
  - Determining individual station service levels
  - Confirming off-peak and weekend service levels
- This process will include additional public and stakeholder input as well as analysis of updated ridership and survey data







Adding Capacity and Increasing Service to Grow Ridership

## Toward the end of the 2020s, Caltrain is expected to reach capacity during peak hours.

Caltrain will not be able to accommodate additional ridership growth in the 2030s without adding capacity. This poses a challenge for accomodating land use growth, DTX, Dumbarton rail, and other potential changes on the corridor.

While smaller, interim improvements may ease capacity, the most significant improvement to service and capacity involves expanding service to eight trains per hour, per direction.



## An Interim Step- Not the Full 2040 Service Vision

Increasing mainline service in the mid- to late 2020's would be an interim step- not the full implementation of the 2040 Service Vision.

Major investments at terminals and in passing tracks infrastructure are not assumed.

Making near-term, tactical investments to increase service to 8 trains per hour per direction would *precede* the full buildout of the 2040 Service Vision. As such, many important aspects of the 2040 Service Vision would not yet be fully achieved, including:

- Ability to operate a peak-hour express / local service pattern with timed transfers
- · Ability to lengthen trains to 8- or 10-cars
- · Direct service to downtown San Francisco
- Greatly expanded and electrified service south of Tamien Station to Gilroy

Fully achieving the 2040 Service Vision would require the overall buildout discussed and documented in the Business Plan process to date.





Increasing Service at Stations

#### Increasing service from six to eight trains per hour, per direction enables more frequent service to more stations.

With an interim 8 tphpd service, 20 of 24 mainline stations would receive at least four trains per hour, per direction, and nearly half of stations would receive eight trains per hour, per direction.





## **Overall Investments**

The following parallel and programmatic investments are assumed to be occurring throughout the 2020's- they are needed to support the overall success of the system and the full implementation of the 2040 Service Vision



Planning and construction of grade separations and grade crossing improvements



Programmatic improvements to Caltrain stations and investments in station access and connectivity



Work on major terminal projects (including Diridon and DTX), major station investments, and partner projects including HSR

## What Specific Incremental Investments and Changes Would be Needed?

The following key investments would specifically be needed to implement an interim 8-tph service. These investments are consistent with the overall program assumed in the 2040 Service Vision



To provide 8 tphpd direction mainline service, Caltrain will need to expand its EMU fleet



#### The railroad will need to add storage capacity to accommodate additional trainsets



#### **Holdout Rule Elimination**

Once 8 trains per hour per direction are operating on the corridor, remaining "holdout" rule stations will need to be rebuilt or closed

## What Specific Incremental Investments and Changes Would be Needed?

The following key investments would specifically be needed to implement an interim 8-tph service. These investments are consistent with the overall program assumed in the 2040 Service Vision



Level boarding is needed to ensure reliability and to keep dwell times as short as possible



#### **Gilroy-SJ Shuttle Service**

Remaining diesel service south of Tamien would be converted to a shuttle service until the UP corridor is rebuilt and electrified. Service levels could be increased to 5 round trips per day under existing agreements with UP



#### **Minor Track Work**

Minor track work would be needed to accommodate increased train volumes around Diridon Station



## Change in Weekday Ridership Over Time



## **Ridership Forecasts, 2019-2030**

Ridershin	2019	2025	2030	
Unit	5 TPH	6 TPH	6 TPH	8 TPH
Average Weekday	63,400	86,500	92,900	113,200
Average Weekend Day	11,800	23,600	25,200	25,200
Annual	18.4M	26.1M	28.1M	33.6M

Over the next decade, Caltrain could nearly double ridership by increasing service from five to eight trains and doubling to quadrupling service at many stations

By 2025, Caltrain could serve about 35% more passengers than today with either zone express or skip stop service

Note: Ridership forecasts are relatively comparable between zone express and skip stop patterns in 2025. 2030 Forecasts assume no DTX, which may add another 30,000 weekday riders (-9M annually) after opening.



## Work in Progress

## Station Access Work Plan

The Business Plan presents an opportunity to evaluate Caltrain's current role in station access and how this role may need to change over time to support the service vision.

The Business Plan will provide a high-level assessment of potential paths forward at a system-level, but will not address investment needs at individual stations. What role does Caltrain play in

station access?

 Review existing programs and investments

parking

• Consider several paths forward:

a. A hands-off approach

b. A proactive investment in

c. A proactive investment in

Calina

multimodal access

29

What is Caltrain's station access vision?



get there?

 Identify most pressing access needs and priorities

Equity Assessment Work Plan

The equity assessment is intended to help us understand how the Service Vision could improve equitable access to Caltrain and develop a series of policy interventions that would improve equitable access further.

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Opportunities & Challenges

- Review of existing plans
  Stakeholder interviews
- ties Stakeholder interviews • Market assessment

Analysis of

the Service

- Qualitative & quantitative evaluation of the Service Vision
- Vision



 Context-specific recommendations as outcomes from the analysis of the Service Vision and opportunities and challenges.

ations

Caltrain

60 DRAFT

## Funding Work Plan

Service Vision includes \$25.3 Billion in corridor investments by Caltrain, cities and partner agencies and operating costs of \$370 M/year by 2040

This phase of work will identify new funding and revenue sources to support the increase in capital and operating costs.

The funding work plan will develop:

- 10-year Funding Plans to support incremental increases in service from 2019-2029
- A Funding and Revenue Strategy to support the full implementation of the Service Vision by 2040

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## **Near-Term Growth: County-Level Findings**

County	Population Growth Pipeline	Job Growth Pipeline	Total Population + Job Growth	% Growth over Existing	% of Growth within ½ mile of Caltrain	% of Growth within 2 miles of Caltrain
San Francisco	99,600	78,000	177,600	11%	23%	82%
San Mateo	30,400	56,700	87,100	7%	37%	87%
Santa Clara	82,700	122,600	205,300	7%	17%	64%
Total	212,700	257,300	470,000	8%	23%	75%

Inventory of all development projects that are approved or under construction

in cities along the Caltrain Corridor to assess mid-2020s demand:

Based on review of City planning websites Excludes developments proposed/under review and growth allowed under specific plans that has not resulted in individual project entitlements Prorates major SF developments like Candlestick Point based on latest information on phasing

## **Near-Term Growth: Corridor-Level Findings**

Distance	Category	Existing	Under Construction	Approved	Total Growth	Mid-2020s Estimate	% Growth over Existing
Within $\frac{1}{2}$	Population	195,000	24,600	32,100	56,800	251,800	+29%
Mile of	Jobs	196,300	28,200	28,500	56,700	253,000	+29%
Stations	Population + Jobs	391,300	52,800	60,600	113,400	504,800	+29%
Within 2	Population	1,599,700	85,000	98,500	183,500	1,783,100	+11%
Miles of	Jobs	1,423,100	132,800	68,600	201,400	1,624,500	+14%
Stations	Population + Jobs	3,022,700	217,900	167,100	384,900	3,407,600	+13%

## Existing & Future Crowding Capacity

- Today, Caltrain carries up to 3,900 passengers per hour at its peak load points. 7 trains exceed a comfortable crowding level of 900 passengers during peak periods
- Caltrain would need to accommodate 4,500-5,000 passengers per peak hour at 80,000-90,000 daily riders, which approaches the throughput capacity of a six-train mixed fleet (5,400)
- The effective capacity of the system may be lower depending on the degree to which trains are differentiated:
  - Differentiating faster and slower trains reduces Caltrain's effective capacity by concentrating demand on a few trains
  - Similar service patterns across all trains maximizes the effective capacity by spreading demand evenly across all trains



## **Off-Peak & Weekend Service**

There is substantial unmet demand for midday and weekend Caltrain service, although this demand is difficult to measure



## **Off-Peak & Weekend Service**



Yet, Caltrain's share of US-101 in/out of San Francisco is 10 times higher during peak periods than offpeak and weekend periods.



## **Off-Peak & Weekend Service**

#### Measured Against BART Ridership

Caltrain serves more peak period passengers than BART traveling between the Peninsula and San Francisco, but BART serves three times more passengers during offpeak times.

BART provides six times more service than Caltrain during off-peak times, but connects fewer people and jobs on the Peninsula than Caltrain.





## **Introducing Four Service Concepts**







## **Internal Connectivity**



## 1 - Travel Time to/from San Francisco

#### All four concepts offer mostly similar travel times to San Francisco compared to the 'typical best' existing travel time

Typical best defined as the median fastest time in the current timetable. For example, 4th & King to Diridon Baby Bullet travel times vary from 62 to 69 minutes, with a median time of 66 minutes.

Change in Travel Time by Station	Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Better (≥4 mins faster)	5	4	3	4
About the Same (+- 3 mins)	15	16	14	17
Worse (≥4 mins slower)	3	3	6	2

## 1 - Change in Travel Time and Wait Time by Existing Ridership



## 1- Travel Time & Wait Time Systemwide



## 1 – Service Comparison to Existing

Metric	Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Travel Time	Similar	Similar	Similar	Similar
Maximum Wait Time	Slightly Better	Slightly Better	Slightly Better	Better

#### **Travel Times**

All concepts provide similar travel times to existing, although each pattern preferences different station pairs

#### Maximum Wait Times

All concepts provide a similar reduction in maximum wait times, although the Distributed Skip Stop is the only concept to provide regular intervals at major stations

## 1 – Service Comparison to Existing

Metric	Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Travel Time	Similar	Similar	Similar	Similar
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#### **Travel Times**

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#### **Maximum Wait Times**

All concepts provide a similar reduction in maximum wait times, although the Distributed Skip Stop is the only concept to provide regular intervals at major stations

## **2 – Capacity Metrics**

Internal Connectivity External Connectivity





## Crowding Effects – Skip Stop with Express



## Crowding Effects – Distributed Skip Stop



## Wait Times at Major Stations



Depending on the service concept, Caltrain may still experience irregular wait times at major stations served by all trains. This has ramifications for Caltrain's ability to manage crowding for trains and stations, coordinate transfers, and provide a user-friendly experience.

Only the Distributed Skip Stop concept would maintain regular 10 minute intervals serving all major stations.



## 2 – Crowding Comparison to Existing

Metric	Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Throughput Capacity & Crowding	Slightly Better	Slightly Better	Similar	Better
Ability to Support Significant Ridership Growth	Partially	Partially	No	Yes

 The Two Zone with Express and Three Zone concepts would spread riders somewhat evenly across trains, but would still experience some capacity issues due to bunching

- The Skip Stop with Express would concentrate riders on express trains, which will not
   alleviate current crowding conditions or provide room for growth
- The Distributed Skip Stop would spread riders across trains relatively evenly and maximize effective capacity

## **3 - Rider Experience Metrics**



# 3 - User Experience Comparison to Existing Service

Metric	Two Zone with Express	Three Zone	Skip Stop with Express	Distributed Skip Stop
Internal Connectivity	Similar	Similar	Similar	Similar
External Connectivity	Slightly Better	Similar	Similar	Better

#### **Existing Riders**

All concepts serve nearly all existing riders with more frequent direct service, although none serve all existing riders

#### **Intermodal Transfers**

The Distributed Skip Stop provides efficient transfers at key intermodal stations, while the Two Zone Express provides a good transfer to BART at Millbrae



